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and KATHY SIMON

10 UNITED STATES DISTRICT COURT  
11 NORTHERN DISTRICT OF CALIFORNIA

13 MARK ANDREWS,

**Case No. 17-cv-00252-WHO**

14 Plaintiff,

**DEFENDANT SONOMA COUNTY  
DEPARTMENT OF CHILD SUPPORT  
SERVICES, KIRK GORMAN and  
KATHY SIMON'S NOTICE OF  
MOTION AND MOTION TO DISMISS  
FIRST AMENDED COMPLAINT;  
MEMORANDUM OF POINTS AND  
AUTHORITIES**

15 vs.

16 CALIFORNIA DEPARTMENT OF  
17 CONSUMER AFFAIRS, et al.

18 Defendants.

19 Date: July 19, 2017  
20 Time: 2:00 p.m.  
Courtroom: 2, 17<sup>th</sup> Floor  
21 Judge: Hon. William H. Orrick

22 TO PLAINTIFF MARK ANDREWS, IN PRO PER, AND TO ALL PARTIES  
23 AND THEIR ATTORNEYS OF RECORD:

24 PLEASE TAKE NOTICE THAT on July 19, 2017, at 2:00 p.m., or as soon  
25 thereafter as the matter may be heard in Courtroom 2 of the above-entitled Court located  
26 at 450 Golden Gate Avenue, San Francisco, California, Defendants SONOMA COUNTY  
27 DEPARTMENT OF CHILD SUPPORT SERVICES, KIRK GORMAN, and KATHY  
28 SIMON (collectively "County Defendants") will and hereby do move this Court for an

1 order granting dismissal of the First Amended Complaint filed on April 13, 2017, by  
2 Plaintiff Mark Andrews.

3 This Motion to Dismiss is brought pursuant to Federal Rules of Civil Procedure  
4 Rule 12(b)(1) & (6), for dismissal of the complaint is warranted based on the following  
5 separate and independent grounds:

6 **STATEMENT OF ISSUES**

7 (A) Whether either or both the *Rooker-Feldman* Doctrine and/or the *Younger*  
8 Abstention Doctrine prohibit federal court jurisdiction over this lawsuit?  
9 (B) Whether the lawsuit is barred by the applicable statutes of limitations?  
10 (C) Whether the lawsuit are barred by the doctrine of res judicata or collateral  
11 estoppel?  
12 (D) Whether Defendant Gorman has absolute immunity from Plaintiff's claims?  
13 (E) Whether Plaintiff pled sufficient facts to state a cause of action for *Monell*  
14 liability against the Sonoma County Department of Child Support Services?  
15 (F) Whether Plaintiff pled sufficient facts to state a cause of action against  
16 Defendant Simon.

17 This Motion to Dismiss is based on the attached Memorandum of Points and  
18 Authorities in support thereof, the accompanying Request for Judicial Notice, the papers  
19 and pleadings on file herein, and on such further arguments or evidence as may be  
20 presented prior to adjudication of the motion.

21 Dated: May 19, 2017

BRUCE D. GOLDSTEIN, County Counsel

22 By: /s/ Joshua A. Myers

23 Joshua A. Myers

24 Deputy County Counsel

25 Attorneys for Defendants

26 SONOMA COUNTY DEPARTMENT  
27 OF CHILD SUPPORT SERVICES;  
28 KIRK GORMAN; KATHY SIMON

## TABLE OF CONTENTS

## MEMORANDUM OF POINTS AND AUTHORITIES

4	I.	INTRODUCTION .....	8
5	II.	STATEMENT OF THE CASE .....	8
6	III.	FRCP 12 MOTION TO DISMISS STANDARDS .....	10
7	IV.	LEGAL ANALYSIS .....	11
8	A.	Federal Jurisdiction of Plaintiff's FAC is Barred .....	11
9	1.	The <i>Rooker-Feldman</i> Doctrine .....	11
10	2.	<i>Younger</i> Abstention .....	12
11	B.	Statute of Limitations .....	14
12	C.	Res Judicata and Collateral Estoppel .....	15
13	D.	Defendant Gorman Has Absolute Immunity from Plaintiff's Claims .....	16
14	E.	FAC Fails to Allege Facts Sufficient to State a Cause of Action Against the County under <i>Monell</i> Liability .....	17
15	F.	FAC Fails to Allege Sufficient Facts to Support a Cognizable Legal Theory Against Defendant Kathy Simon .....	19
16	V.	CONCLUSION .....	19

## TABLE OF AUTHORITIES

## Cases

5	<i>Allen v. McCurry</i> 449 U.S. 90 (1980) .....	15
6	<i>Amaral v. County of Los Angeles</i> U.S. Dist. Ct., Central Dist. of Cal., (2016 U.S. Dist. LEXIS 104421).....	13
7		
8	<i>Arpin v. Santa Clara Valley Transp. Agency</i> 261 F.3d 912 (9 <sup>th</sup> Cir. 2001) .....	14
9		
10	<i>Ashoff v. City of Ukiah</i> 130 F.3d 409 (9 <sup>th</sup> Cir. 1997) .....	10
11		
12	<i>Ashcroft v. Iqbal</i> 129 S.Ct. 1937 (2009) .....	10
13		
14	<i>Agustin v. Count of Alameda</i> 234 Fed.App'x 521 (9 <sup>th</sup> Cir. 2007) .....	13
15		
16	<i>Barren v. Harrington</i> 152 F.3d 1193 (9 <sup>th</sup> Cir. 1998).....	19
17		
18	<i>Bell Atlantic v. Twombly</i> 550 U.S. 544 (2007) .....	10, 17
19		
20	<i>Bender v. Williamsport Area School Dist.</i> 475 U.S. 534 (1986) .....	11
21		
22	<i>Bianchi v. Rylaarsdam</i> 334 F.3d 895 (9 <sup>th</sup> Cir. 2003) .....	11
23		
24	<i>Broughton v. Cutter Labs</i> 622 F.2d 458 (9 <sup>th</sup> Cir. 1980) .....	11
25		
26	<i>Busch v. Torres</i> 905 F.Supp. 766 (C.D. Cal. 1995) .....	11
27		
28	<i>C.D. Anderson &amp; Co., Inc. v. Lemos</i> 832 F.2d 1097 (9th Cir. 1987) .....	15
29		
30	<i>Chen-Cheng Wang ex rel. United States v. FMC Corp.</i> 975 F.2d 1412 (9 <sup>th</sup> Cir. 1992) .....	11
31		
32	<i>City of Canton v. Harris</i> 489 U.S. 378 (1989) .....	18
33		
34	<i>Clark v. Yosemite Community College Dist.</i> 785 F.2d 781 (9th Cir. 1986) .....	15
35		

1	<i>Coverdell v. Dept. of Social &amp; Health Services</i> 834 F.2d 758 (9th Cir. 1987) .....	16
2	<i>D.C. Court of Appeals v. Feldman</i> 460 U.S. 462 (1983) .....	11, 12
4	<i>Del Perico v. Thornsley</i> 877 F.2d 785 (9 <sup>th</sup> Cir. 1989) .....	14
5	<i>Erdman v. Cochise County, Arizona</i> 926 F.2d 877 (9 <sup>th</sup> Cir. 1991) .....	18
7	<i>Fleming v. Travenol Laboratories, Inc.</i> 707 F.2d 829 (5th Cir. 1983) .....	15
8	<i>Fry v. Melaragno</i> 939 F.2d 832 (9th Cir. 1991) .....	16
10	<i>Gibson v. United States</i> 781 F.2d 1334 (9 <sup>th</sup> Cir. 1986) .....	17
11	<i>Gilbertson v. Albright</i> 381 F.3d 965 (9 <sup>th</sup> Cir. 2004) .....	12
13	<i>Henrichs v. Valley View Dev.</i> 474 F.3d 609 (9 <sup>th</sup> Cir. 2007), <i>cert. denied</i> , 552 U.S. 1037 (2007) .....	11
14	<i>International Evangelical Church v. Church of the Soldiers</i> 54 F.3d 587 (9th Cir. 1995) .....	15
16	<i>Johnson v. Riverside Healthcare Sys.</i> 534 F.3d 1116 (9 <sup>th</sup> Cir. 2008) .....	10
17	<i>Johnson v. State of Cal.</i> 207 F.3d 650 (9 <sup>th</sup> Cir. 2000) .....	14
19	<i>Kokkonen v. Guardian Life Ins. Co. of America</i> 511 U.S. 375, 114 S.Ct. 1673 (1994) .....	10
20	<i>Lee v. City of Los Angeles</i> 250 F.3d 668 (9 <sup>th</sup> Cir. 2001) .....	17
22	<i>Lopez v. Smith</i> 203 F.3d 1122 (9 <sup>th</sup> Cir. 2000) .....	11
23	<i>Lukovsky v. City and County of San Francisco</i> 535 F.3d 1044 (9 <sup>th</sup> Cir. 2008) .....	14
25	<i>Marsh v. County of San Diego</i> 680 F.3d 1148 (9 <sup>th</sup> Cir. 2012) .....	18
26	<i>McClain v. Apodaca</i> 793 F.2d 1031 (9th Cir. 1986) .....	15
28	<i>Migra v. Warren City School Dist. Bd. of Educ.</i> 465 U.S. 75 (1984) .....	15

1	<i>Monell v. Department of Soc. Servs.</i> 436 U.S. 658 (1978) .....	17, 18
2	<i>Moore v. Sims</i> 442 U.S. 415; 99 S. Ct. 2371, 60 L. Ed. 2d 994 (1979) .....	13
4	<i>Noel v. Hall</i> 341 F.3d 1148 (9 <sup>th</sup> Cir. 2003).....	12
5	<i>Noll v. Carlson</i> 809 F.2d 1446 (9 <sup>th</sup> Cir. 1987) .....	11
7	<i>Olson Farms, Inc., v. Barbosa</i> 134 F.3d 933 (9 <sup>th</sup> Cir. 1998) .....	11
8	<i>Owens v. Okure</i> 488 U.S. 235 (1989) .....	14
10	<i>Readylink Healthcare, Inc., v. State Compensation Ins. Fund</i> 754 F.3d 754 (9 <sup>th</sup> Cir. 2014) .....	12
11	<i>Reusser v. Wachovia</i> 525 F.3d 855 (9 <sup>th</sup> Cir. 2008) .....	11
13	<i>Rooker v. Fidelity Trust Co.</i> 263 U.S. 413 (1923) .....	11
14	<i>Smith v. City of Chicago</i> 820 F.2d 916 (7th Cir. 1987) .....	15
16	<i>Sprint Communs., Inc. v. Jacobs</i> 134 S. Ct. 584 (2013) .....	12
17	<i>Trevino v. Gates</i> 99 F.3d 911 (9 <sup>th</sup> Cir. 2008).....	18
19	<i>United States ex rel. Robinson Rancheria Citizens Council v. Borneo, Inc.</i> 971 F.2d 244 (9 <sup>th</sup> Cir. 1992) .....	11
21	<i>Usher v. City of Los Angeles</i> 828 F.2d 556 (9 <sup>th</sup> Cir. 1987) .....	14
22	<i>Van Ort v. Estate of Stanewich</i> 92 F.3d 831 (9 <sup>th</sup> Cir. 1996) .....	18
23	<i>Von Saher v. Norton Simon Museum of Art at Pasadena</i> 592 F.3d 954 (9 <sup>th</sup> Cir. 2010) .....	14
25	<i>Walden v. Wishengrad</i> 745 F.2d 149 (2d Cir. 1984) .....	16
26	<i>Wallace v. Kato</i> 549 U.S. 384 (2007) .....	14
28	<i>Wilson v. Garcia</i> 471 U.S. 261 (1985) .....	14

1	<i>World Famous Drinking Emporium, Inc. v. City of Tempe</i> 820 F.2d 1079 (9 <sup>th</sup> Cir. 1987) .....	13
2		
3		
4	<b><u>Statutes</u></b>	
5	28 United States Code Section 1738 .....	15
6	42 United States Code Section 1983 .....	13, 14, 15, 17
7		
8	California Code of Civil Procedure Section 340(3) .....	14
9	Section 335.1 .....	14
	Section 1085 .....	12
10	California Family Code Section 17450 .....	17
11	Section 17520 .....	9
12	Section 17520(b) .....	8
13		
14	<b><u>Rules</u></b>	
15	Federal Rule of Civil Procedure Rule 8(a) .....	10
16	Rule 12(b)(1) .....	10
	Rule 12(b)(6) .....	10, 17, 18
17		
18		
19		
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1 **MEMORANDUM OF POINTS AND AUTHORITIES**

2 **I. INTRODUCTION**

3 The First Amended Complaint (“FAC”) filed herein by Plaintiff Mark Andrews  
4 (“Plaintiff”) alleges that he was not afforded an “administrative hearing” as part of his  
5 state court child support enforcement action regarding certain California state issued  
6 licenses that were suspended as a result of his failure to pay child support as ordered by  
7 the Superior Court of California, County of Sonoma, in February of 2014.

8 This Court should dismiss Plaintiff’s claims against the County Defendants for  
9 several independent reasons: (1) the *Rooker-Feldman* doctrine bars federal court  
10 jurisdiction over this de facto appeal of a state court order; (2) the *Younger* Abstention  
11 Doctrine prohibits federal court jurisdiction over the on-going state court child support  
12 enforcement action; (3) the lawsuit was filed beyond the applicable statutes of limitation;  
13 (4) the claims in the lawsuit are barred by res judicata or collateral estoppel; (5)  
14 Defendant Gorman is immune from Plaintiff’s claims; (6) Plaintiff failed to adequately  
15 plead a cause of action for *Monell* liability against the Sonoma County Department of  
16 Child Support Services (“DCSS”); and (7) Plaintiff failed to plead sufficient facts to state  
17 a cause of action against Defendant Simon. County Defendants request that the Court  
18 dismiss this lawsuit with prejudice as Plaintiff cannot cure the many defects in his First  
19 Amended Complaint with another amendment.

20 **II. STATEMENT OF THE CASE**

21 Regarding the heart of Plaintiff’s complaint, DCSS does not have the authority or  
22 ability to suspend a California state issued license – the type of license Plaintiff  
23 complains was suspended without due process. Instead, a local county child support  
24 agency such as DCSS only transmits limited information to the State of California that  
25 consists of a list of individuals who have been found by a court to have not paid their  
26 court ordered child support. (Cal. Family Code § 17520(b).) Then, it is up to the  
27 California agencies to take some action on the license. In other words, DCSS does not  
28

1 suspend any State issued licenses. It could not afford Plaintiff the due process he claims  
2 he was denied.

3 Regarding the allegations in his FAC, Plaintiff admits that he was a participant in  
4 the state court proceedings regarding his child support obligation – *Andrews v. Andrews*,  
5 Superior Court of California, County of Sonoma, case No. SFL-15804. (See also, County  
6 Defendants’ Request for Judicial Notice [“RJN”], Exhibits 1 & 2, filed concurrently  
7 herewith.) Plaintiff admits that he was held in contempt for failing to comply with a  
8 court order to pay child support. (See Dkt. #8, FAC, ¶ 20.)

9 Plaintiff alleges that he received a notice dated May 19, 2013, from Defendant  
10 California Bureau of Automotive Repair stating his license would be suspended effective  
11 June 23, 2013 pursuant to Family Code section 17520 and a Department of Child Support  
12 Services Order. (*Id.*, ¶ 17.)

13 Plaintiff alleges that he received a notice dated June 14, 2013, from Defendant  
14 California Department of Motor Vehicles that his driver’s license would be suspended  
15 effective July 14, 2013 pursuant to Family Code section 17520 and a Department of  
16 Child Support Services notice. (*Id.*, ¶ 17.)

17 Plaintiff alleges DCSS refused Plaintiff’s request that they file an appeal with an  
18 “Office of Administrative Hearings.” (*Id.*, ¶ 20.) On September 18, 2013, Plaintiff  
19 alleges he requested an administrative hearing from the judge presiding over the State  
20 Court matter but she refused. (*Id.*, ¶ 21.)

21 Plaintiff claims that “No appeal hearing is held” regarding the suspension of his  
22 licenses by either Defendant California Bureau of Automotive Repair or Defendant  
23 California Department of Motor Vehicles. (*Id.*, ¶ 20, 22.) However, during the time  
24 period between June 2013 and February 2014, Plaintiff appeared in court multiple times  
25 represented by counsel. (*Id.*, ¶ 25.)

26 Finally, Plaintiff admits that on February 19, 2014, pursuant to the advice of his  
27 attorney, he pled guilty to the charges in the child support action “to get his licenses  
28

1 back.” (*Id.*, ¶ 27; *see also* RJD, Exhibit 2.) Plaintiff claims his licenses were not  
2 reinstated by the California state agencies for two weeks, or March 3, 2014. (*Id.*, ¶ 28.)

3 Plaintiff apparently did not appeal this aspect of the child support enforcement  
4 case to the California appellate courts.

5 **III. FRCP 12 MOTION TO DISMISS STANDARDS**

6 Federal Rule of Civil Procedure 8(a) requires that a complaint filed in federal  
7 court contain “a short and plain statement” of the grounds for the court’s jurisdiction and  
8 the claims for relief. (Fed. R. Civ. Proc. 8(a).)

9 A claim for relief may be dismissed under Federal Rule of Civil Procedure  
10 12(b)(1) for lack of subject-matter jurisdiction. (Fed. R. Civ. Proc. 12(b)(1) (“Rule  
11 12(b)(1)”).) A plaintiff bears the burden of establishing subject matter jurisdiction; in  
12 effect, the court presumes lack of jurisdiction until plaintiff proves otherwise. (*Kokkonen*  
13 *v. Guardian Life Ins. Co. of America*, 511 U.S. 375, 114 S.Ct. 1673, 1675 (1994).)  
14 Pursuant to Rule 12(b)(1), a complaint should be dismissed if the plaintiff has failed to  
15 satisfy this burden. (*Ashhoff v. City of Ukiah*, 130 F.3d 409, 410 (9<sup>th</sup> Cir. 1997).)

16 A claim for relief may also be dismissed under Federal Rule of Civil Procedure  
17 12(b)(6) for a “failure to state a claim upon which relief can be granted.” (Fed. R. Civ.  
18 Proc. 12(b)(6) (“Rule 12(b)(6)”).) A request for dismissal under Rule 12(b)(6) may be  
19 based on the lack of a cognizable legal theory, or the absence of sufficient facts alleged  
20 under a cognizable legal theory. (*Johnson v. Riverside Healthcare Sys.*, 534 F.3d 1116,  
21 1121 (9<sup>th</sup> Cir. 2008).) To withstand a Rule 12(b)(6) motion to dismiss, a complaint must  
22 contain sufficient factual matter, accepted as true, to state a claim for relief that is  
23 plausible on its face. (*Ashcroft v. Iqbal*, 129 S.Ct. 1937, 1949 (2009).) Bare assertions  
24 which amount to “nothing more than a formulaic recitation of the elements” of a claim  
25 for relief are conclusory and not entitled to be assumed true. (*Iqbal*, 129 S. Ct. at p. 1951,  
26 quoting *Bell Atlantic v. Twombly*, 550 U.S. 544, 555 (2007).)

27 When considering a motion to dismiss, the Court may consider undisputed matters  
28 of public record through a request for judicial notice, including state court records.

1 (*United States ex rel. Robinson Rancheria Citizens Council v. Borneo, Inc.*, 971 F.2d 244,  
2 248 (9<sup>th</sup> Cir. 1992); *Busch v. Torres*, 905 F.Supp. 766, 769, fn. 1 and 2 (C.D. Cal. 1995).)

3 Leave to amend should only be denied if it is clear that the deficiencies in the  
4 complaint cannot be cured by amendment. (*See Lopez v. Smith*, 203 F.3d 1122, 1130 (9<sup>th</sup>  
5 Cir. 2000); *Noll v. Carlson*, 809 F.2d 1446, 1448 (9<sup>th</sup> Cir. 1987) (quoting *Broughton v.*  
6 *Cutter Labs*, 622 F.2d 458, 460 (9<sup>th</sup> Cir. 1980).)

7 **IV. LEGAL ANALYSIS**

8 **A. Federal Jurisdiction of Plaintiff's FAC is Barred**

9 Federal courts are courts of limited jurisdiction. (*See Bender v. Williamsport Area*  
10 *School Dist.*, 475 U.S. 534, 541 (1986).) They lack subject matter jurisdiction and must  
11 dismiss a claim if they are not given the power to consider the claim under the United  
12 States Constitution or a federal statute. (*See Chen-Cheng Wang ex rel. United States v.*  
13 *FMC Corp.*, 975 F.2d 1412, 1415 (9<sup>th</sup> Cir. 1992).)

14 **1. The *Rooker-Feldman* Doctrine**

15 The *Rooker-Feldman* doctrine takes its name from two Supreme Court decisions  
16 explaining the “jurisdictional rule prohibiting federal courts from exercising appellate  
17 review over final state court judgments.” (*Reusser v. Wachovia*, 525 F.3d 855, 859 (9<sup>th</sup>  
18 Cir. 2008); *see also D.C. Court of Appeals v. Feldman*, 460 U.S. 462 (1983); *Rooker v.*  
19 *Fidelity Trust Co.*, 263 U.S. 413 (1923); *Olson Farms, Inc., v. Barbosa*, 134 F.3d 933,  
20 937 (9<sup>th</sup> Cir. 1998) (*Rooker-Feldman* doctrine is a jurisdictional bar).) At its core, the  
21 *Rooker-Feldman* doctrine stands for the proposition that a case must be dismissed “when  
22 a federal plaintiff asserts as a legal wrong an allegedly erroneous decision by a state  
23 court, and seeks relief from a state court judgment based on that decision.” (*Reusser*, 525  
24 F.3d at 859, quoting *Henrichs v. Valley View Dev.*, 474 F.3d 609, 613 (9<sup>th</sup> Cir. 2007),  
25 *cert. denied*, 552 U.S. 1037 (2007).) This is true “regardless of whether the state-court  
26 proceeding afforded the federal-court plaintiff a full and fair opportunity to litigate [his]  
27 claims.” (*Bianchi v. Rylaarsdam*, 334 F.3d 895, 901 (9<sup>th</sup> Cir. 2003) (quotation omitted).)

28

1           Additionally, the doctrine prohibits federal court jurisdiction to issues that are  
2 “inextricably intertwined” with the state court action. (*Noel v. Hall*, 341 F.3d 1148, 1157-  
3 58 (9<sup>th</sup> Cir. 2003); *see also Feldman, supra*, 460 U.S. at 483-484 n.16.)

4           Here, Plaintiff claims he requested that the County Defendants and the Superior  
5 Court of California, County of Sonoma, afford him an “administrative hearing” regarding  
6 the suspension of his state issued licenses as a part of his child support enforcement  
7 proceedings in California State Court. Plaintiff claims their failure to do so violated his  
8 constitutional right to due process.

9           Further, Plaintiff claims California Family Code sections required such a hearing  
10 in the child support action. (*See* FAC, ¶¶ 21, 29, 30.) As such, Plaintiff could have  
11 requested relief from the California Court of Appeals through an extraordinary writ such  
12 as a writ of mandate. (Cal. Code of Civ. Pro., § 1085, *et seq.*) However, Plaintiff does  
13 not allege he appealed the court’s determination that he was not entitled to an  
14 administrative hearing as part of his child support enforcement case. In fact, he likely  
15 would have been prohibited from doing so because he pled guilty to the contempt charges  
16 he was facing at that time. (*See* RJD, Exhibit 2.) In doing so, he waived his  
17 constitutional rights in connection with that guilty plea. (*Id.*)

18           **2.      *Younger* Abstention**

19           Plaintiff’s state court child support enforcement action is still pending. (*See* RJD,  
20 Exhibit 1.) In civil cases, the *Younger* Abstention Doctrine is: “appropriate only when the  
21 state proceedings: (1) are ongoing, (2) are quasi-criminal enforcement actions or involve  
22 a state’s interest in enforcing the orders and judgments of its courts, (3) implicate an  
23 important state interest, and (4) allow litigants to raise federal challenges.” (*Readylink*  
24 *Healthcare, Inc., v. State Compensation Ins. Fund*, 754 F.3d 754, 759 (9<sup>th</sup> Cir. 2014)  
25 (*citing Sprint Communs., Inc. v. Jacobs*, 134 S. Ct. 584, 593-94 (2013).) “If these  
26 ‘threshold elements’ are met, we then consider whether the federal action would have the  
27 practical effect of enjoining the state proceedings and whether an exception to *Younger*  
28 applies.” (*Id.*, *quoting Gilbertson v. Albright*, 381 F.3d 965, 983-84 (9<sup>th</sup> Cir. 2004).)

1       A recent decision from the United States District Court for the Central District of  
2 California upheld applying the *Younger* Abstention Doctrine to a 42 U.S.C. section 1983  
3 lawsuit challenging an on-going state court child support enforcement action. (*Amaral v.*  
4 *County of Los Angeles, U.S. Dist. Ct., Central Dist. of Cal.*, Case No. 2:16-cv-4767-VBF  
5 (2016 U.S. Dist. LEXIS 104421).) There, the court took judicial notice of the docket of  
6 the underlying Los Angeles County Superior Court child support enforcement action. It  
7 then cited several cases that support *Younger* Abstention in these situations:

8       The pending state court family law/child support proceedings  
9 implicate important state court interests. *See Moore v. Sims*, 442  
10 U.S. 415, 435, 99 S. Ct. 2371, 60 L. Ed. 2d 994 (1979) (“Family  
11 relations are a traditional area of state concern.”); *Agustin v. Count of*  
12 *Alameda*, 234 Fed.App’x 521, 552 (9<sup>th</sup> Cir. 2007) (state effort to  
13 collect child support implicate important state interests for purposes  
14 of *Younger* abstention). Plaintiff has an adequate opportunity to  
15 present her constitutional claims in the state trial and/or appellate  
court. *See World Famous Drinking Emporium, Inc. v. City of Tempe*,  
820 F.2d 1079, 1083 (9<sup>th</sup> Cir. 1987).

16 (*Amaral*, at \*6.)

17       Here, the on-going child support enforcement proceedings in *Andrews v. Andrews*  
18 meet every part of the four-part test articulated in *Readylink*, as articulated in *Amaral*.  
19 Plaintiff’s child support enforcement action (1) is on-going (*see* RJN, Exhibit 1); (2) is a  
20 quasi-criminal enforcement action that involves California’s interest in enforcing its child  
21 support orders – Plaintiff was charged with contempt for failure to pay his court ordered  
22 child support; (3) child support order are important state interests; and (4) Plaintiff could  
23 have raised his federal constitutional challenges in the Superior Court but chose not to  
24 and instead pled guilty to the contempt charges. (*See* RJN, Exhibit 2.) Therefore, the  
25 Court should dismiss Plaintiff’s claims against the County Defendants on the basis of the  
26 *Younger* Abstention Doctrine.

27       ////

28       ////

1                   **B.       Statute of Limitations**

2                   Plaintiff has alleged violations of his constitutional right to due process through 42  
3 U.S.C. section 1983. Constitutional Amendments do not create direct causes of action.  
4 (*Arpin v. Santa Clara Valley Transp. Agency* (9<sup>th</sup> Cir. 2001) 261 F.3d 912, 929.) Plaintiff  
5 must bring his claims pursuant to 42 U.S.C. section 1983. “Section 1983 does not  
6 contain its own statute of limitations period, but the Supreme Court has held that the  
7 appropriate period is that of the forum state’s statute of limitations for personal injury  
8 torts.” (*Johnson v. State of Cal.*, 207 F.3d 650, 653 (9<sup>th</sup> Cir. 2000) (citing *Wilson v.*  
9 *Garcia*, 471 U.S. 261, 276 (1985); *see also Owens v. Okure* (1989) 488 U.S. 235.) The  
10 Ninth Circuit has looked to California’s general personal injury statute of limitations for  
11 section 1983 lawsuits. (*See Del Perico v. Thornsley* (9<sup>th</sup> Cir. 1989) 877 F.2d 785  
12 (applying former California Code of Civil Procedure § 340(3); *Usher v. City of Los*  
13 *Angeles* (9<sup>th</sup> Cir. 1987) 828 F.2d 556 (same).) California’s current statute of limitations  
14 for personal injury actions is contained in California Code of Civil Procedure section  
15 335.1, which provides a two year statute of limitations.

16                   Under federal law, an action accrues when a plaintiff has a complete and present  
17 cause of action, i.e., when a plaintiff can “file suit and obtain relief.” (*Wallace v. Kato*  
18 (2007) 549 U.S. 384 (holding that federal law controls the accrual of a cause of action  
19 under 42 U.S.C. § 1983); *see also Lukovsky v. City and County of San Francisco*, 535  
20 F.3d 1044, 1048 (9<sup>th</sup> Cir. 2008).)

21                   Plaintiff’s alleges the County Defendants failed to provide him with an  
22 administrative hearing from June to March of 2014. (FAC, ¶¶ 21-31.) Two years from  
23 March 2014 is March 2016. Plaintiff filed his original complaint on January 17, 2017.  
24 (Dkt. #1.) Plaintiff filed his complaint approximately nine (9) months beyond the statute  
25 of limitations. Plaintiff’s claims against the County Defendants should be dismissed  
26 pursuant to Rule 12(b)(6) as it is barred by the statute of limitations. (*Von Saher v.*  
27 *Norton Simon Museum of Art at Pasadena*, 592 F.3d 954, 969 (9<sup>th</sup> Cir. 2010).)

28                   ////

### **C. Res Judicata and Collateral Estoppel**

2 Plaintiff's allegations that he was wrongfully denied a hearing regarding his  
3 license suspensions is barred by res judicata and collateral estoppel because (1) the judge  
4 heard and denied his request; and (2) he resolved the issue by pleading guilty to contempt  
5 charges regarding his failure to pay child support in order to have his licenses reinstated  
6 by the California agencies who suspended them. (FAC, ¶¶ 26, 27.)

7        The Court may examine the preclusive effect of a prior judgment *sua sponte*.  
8 (*McClain v. Apodaca*, 793 F.2d 1031, 1032-33 (9th Cir. 1986).) The doctrine of res  
9 *judicata*, or claim preclusion, “bars all grounds for recovery which could have been  
10 asserted, whether they were or not, in a prior suit between the same parties ... on the  
11 same cause of action.”” (*C.D. Anderson & Co., Inc. v. Lemos*, 832 F.2d 1097, 1100 (9th  
12 Cir. 1987) (citing *McClain*, 793 F.2d at 1033).)

Under the Federal Full Faith and Credit Statute, 28 U.S.C. § 1738, “a federal court must give to a state court judgment the same preclusive effect as would be given that judgment under the law of the State in which the judgment was rendered.” (*Migra v. Warren City School Dist. Bd. of Educ.*, 465 U.S. 75, 81 (1984); *International Evangelical Church v. Church of the Soldiers*, 54 F.3d 587, 590 (9th Cir. 1995).)

18        The Supreme Court has made it clear that a section 1983 claim brought in federal  
19 court is subject to collateral estoppel and res judicata by a prior state court judgment.  
20 (See *Allen v. McCurry*, 449 U.S. 90, 97-98 (1980).) There is no exception to the rules of  
21 issue and claim preclusion for federal civil rights actions under 42 U.S.C. § 1983. (*Clark*  
22 *v. Yosemite Community College Dist.*, 785 F.2d 781, 788 n.9 (9th Cir. 1986); *see also*  
23 *Smith v. City of Chicago*, 820 F.2d 916, 920 (7th Cir. 1987) (res judicata applies where  
24 single core of operative facts forms basis of both lawsuits and plaintiff neglected to raise  
25 § 1983 claim until years after it occurred and not until adverse judgment was rendered on  
26 cause of action for employment discrimination); *Fleming v. Travenol Laboratories, Inc.*,  
27 707 F.2d 829, 834 (5th Cir. 1983) (res judicata applies where factual basis for Title VII  
28 claim is same as factual basis for § 1983 claim raised earlier; even though legal theory is

1 different same wrong is sought to be vindicated in each instance and plaintiff could have  
2 amended prior action to include Title VII claim).)

3 In this case, Plaintiff is alleging DCSS violated his constitutional due process  
4 rights by failing to afford him a hearing regarding the suspension of his California state  
5 issued licenses – the same claims he made in the child support action and the same claims  
6 he gave up when he pled guilty to the contempt charges. The same parties were involved  
7 in the child support action as are here – Plaintiff and DCSS. The only other County  
8 parties here are Defendants Kirk Gorman and Kathy Simon. Mr. Gorman appeared in his  
9 official capacity as an attorney for the Department in the child support enforcement  
10 proceedings where Plaintiff was also represented by counsel. (FAC, ¶¶ 22, 25, 26, 27.)  
11 Ms. Simon was allegedly the case worker at the Department who in some way touched  
12 Plaintiff's file. (FAC, ¶ 23.) That is hardly any conduct that presents any new factual  
13 basis for a claim against either Defendant Gorman or Simon.

14 All claims raised in the FAC should be dismissed based on the principles of res  
15 judicata and collateral estoppel.

16 **D. Defendant Gorman Has Absolute Immunity from Plaintiff's Claims**

17 There is no actionable conduct alleged against Defendant Kirk Gorman other than  
18 his appearances in Plaintiff's child support enforcement proceedings – for which he is  
19 immune from any liability.

20 Government attorneys are entitled to absolute immunity for actions taken in close  
21 or intimate association with the judicial process, including representation of a plaintiff in  
22 a civil action. (*See Fry v. Melaragno*, 939 F.2d 832, 837 (9th Cir. 1991); *see also Walden*  
23 *v. Wishengrad*, 745 F.2d 149, 151-52 (2d Cir. 1984) (providing absolute immunity for  
24 government attorney in parental termination case).) Immunity has been extended beyond  
25 criminal proceedings to cover other prosecutorial duties as well as those who assist the  
26 prosecutor in his or her duties. (*See e.g. Coverdell v. Dept. of Social & Health Services*,  
27 834 F.2d 758, 762-764 (9th Cir. 1987).) Here, the only allegations against Defendant  
28 Gorman are that (1) he appeared on behalf of DCSS in Plaintiff's child support

1 enforcement proceedings, and (2) that instead of filing Plaintiff's request for a hearing for  
2 Plaintiff, he informed Plaintiff and Plaintiff's counsel that if they wanted a hearing they  
3 needed to file their own motion. (FAC, ¶¶ 22, 25, 26, 27.) These child enforcement  
4 proceedings are authorized by California Family Code section 17450, *et seq.*

5 Thus, Defendant Gorman is immune from Plaintiff's claims because all of his  
6 actions were taken as a government attorney representing a government agency in an  
7 enforcement proceeding authorized by state statute. Pursuant to Rule 12(b)(6), all claims  
8 in the FAC should be dismissed as to Defendant Gorman with prejudice.

9 **E. FAC Fails to Allege Facts Sufficient to State a Cause of Action Against  
10 the County under *Monell* Liability**

11 Municipalities – including counties and their subdivisions – are considered  
12 “persons” under 42 U.S.C. section 1983 and may be liable for causing constitutional  
13 deprivations. (*Monell v. Department of Soc. Servs.*, 436 U.S. 658, 690 (1978)  
14 (“*Monell*”).) However, counties cannot be held liable merely for employing a tortfeasor  
15 under a *respondeat superior* theory. (*Id.*, at 691.) Instead, a county can only be held  
16 liable under § 1983 where the county itself caused the constitutional violation through  
17 “execution of a government’s policy or custom, whether made by its lawmakers or those  
18 whose edicts are acts may fairly be said to represent official policy.” (*Id.*, at 694.)  
19 Accordingly, “a plaintiff must allege that the action inflicting injury flowed from either  
20 an explicitly adopted or a tacitly authorized [municipal] policy.” (*Gibson v. United  
21 States*, 781 F.2d 1334, 1337 (9<sup>th</sup> Cir. 1986).)

22 Hence, to allege a § 1983 claim against a municipal defendant (or an individual  
23 public official sued in his or her official capacity), a plaintiff must show that: (1) he was  
24 deprived of his constitutional rights by defendants and their employees acting under color  
25 of state law; (2) the defendants have customs or policies which amount to deliberate  
26 indifference to constitutional rights; and (3) the policies were the moving force behind, or  
27 proximate cause of, the constitutional violations. (*Lee v. City of Los Angeles*, 250 F.3d  
28 668, 681-682 (9<sup>th</sup> Cir. 2001), *abrogated on other grounds by Bell Atlantic v. Twombly*,

1 550 U.S. 544, 555 (2007); *Van Ort v. Estate of Stanewich*, 92 F.3d 831, 837 (9<sup>th</sup> Cir.  
2 1996).) A plaintiff’s allegation that a policy exists, without more, is insufficient to trigger  
3 local government liability under § 1983. (*City of Canton v. Harris* (1989) 489 U.S. 378,  
4 388-389.)

5 Single or isolated events in the context of this type of case are simply insufficient  
6 to state a plausible claim under *Monell*: “[l]iability for improper custom may not be  
7 predicated on isolated or sporadic incidents; it must be founded upon practices of  
8 sufficient duration, frequency, and consistency that the conduct has become a traditional  
9 method of carrying out policy.” (*Trevino v. Gates*, 99 F.3d 911, 918 (9<sup>th</sup> Cir. 2008).) That  
10 is, under *Monell* standards, an “isolated instance . . . is insufficient evidence of a ‘policy  
11 statement, ordinance, regulation, or decision officially adopted and promulgated by’ the  
12 County.” (*See Marsh v. County of San Diego*, 680 F.3d 1148, 1159 (9<sup>th</sup> Cir. 2012)  
13 (internal citations omitted).) Further, a plaintiff must allege a “direct causal link”  
14 between the constitutional deprivation and a municipal policy or custom. (*Erdman v.*  
15 *Cochise County, Arizona*, 926 F.2d 877, 882 (9<sup>th</sup> Cir. 1991), quoting *City of Canton v.*  
16 *Harris*, 489 U.S. 378, 385 (1989).) This requires that a plaintiff actually allege the  
17 specific “policy” that caused the constitutional deprivation and resulting injury –  
18 mistakes or isolated events of municipal officials do not arise to the level of “policy”  
19 sufficient for § 1983 liability. (*Id.*)

20 Plaintiff fails to allege facts demonstrating that DCSS had a policy, custom or  
21 practice of violating Plaintiff’s constitutional rights. The mere fact that DCSS did not  
22 initiate an administrative hearing as part of Plaintiff’s child support enforcement  
23 proceedings regarding whether or not a separate California State agency should  
24 suspended Plaintiff’s license (something that no statute or rule compels it to do nor can it  
25 do) does not provide Plaintiffs with a viable claim for relief against DCSS. Accordingly,  
26 Plaintiff’s claims against DCSS should be dismissed pursuant to Rule 12(b)(6) for failure  
27 to state a claim under *Monell*.

28 ////

**F. FAC Fails to Allege Sufficient Facts to Support a Cognizable Legal Theory Against Defendant Kathy Simon**

3 Plaintiff's only allegations against Defendant Kathy Simon are that she is a  
4 "caseworker at DCSS" and "having known about the letter requesting the appeal, and  
5 having known the appeal never happened, was complicit in the intentional damage to  
6 Plaintiff." (FAC, ¶ 23.) Plaintiff makes no allegations that Defendant Simon had any  
7 role whatsoever in processing Plaintiff's letter requesting an appeal or whether she had  
8 any duty or obligation to act on Plaintiff's request. Plaintiff has failed to allege facts  
9 showing that Defendant Simon was in any way responsible for his claimed violation of  
10 his constitutional rights. (*Barren v. Harrington*, 152 F.3d 1193, 1194 (9<sup>th</sup> Cir. 1998) ("A  
11 plaintiff must allege facts, not simply conclusions, that show that an individual was  
12 personally involved in the deprivation of his [or her] civil rights.").) Plaintiff's  
13 allegations against Defendant Simon could be made against almost anyone at DCSS.  
14 Plaintiff has failed to allege facts that demonstrate how Defendant Simon is responsible  
15 for Plaintiff's alleged denial of due process.

## V. CONCLUSION

17 Plaintiff is improperly seeking to re-litigate misguided, stale and incorrect legal  
18 theories in federal court. This court should abstain from asserting jurisdiction over  
19 Plaintiff's baseless claims and dismiss this lawsuit for the numerous reasons described  
20 above.

21 | Dated: May 19, 2017

BRUCE D. GOLDSTEIN, County Counsel

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